PRODUCTIVITY COMMISSION

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PRODUCTIVITY COMMISSION

Section 1: Agency overview and resources

1.1 STRATEGIC DIRECTION STATEMENT

The Productivity Commission (the Commission) is the Australian Government's independent research and advisory body on a range of economic, social and environmental issues affecting the welfare of Australians. The Commission's work encompasses all sectors of the economy as well as social and environmental issues. Its activities cover all levels of government responsibility – Federal, State, Territory and Local.

As a review and advisory body, the Commission does not have responsibility for implementing government programs. It carries out inquiry, research, advising and incidental functions prescribed under the *Productivity Commission Act* 1998.

The Commission contributes to well-informed policy decision-making and public understanding on matters relating to Australia's economic performance and community wellbeing, based on independent and transparent analysis that takes a broad view encompassing the interests of the community as a whole, rather than just particular industries or groups. The Commission has four broad components of work:

- government commissioned projects;
- performance reporting and other services to government bodies;
- competitive neutrality complaints activities; and
- supporting research and activities and statutory annual reporting.

It is anticipated the Commission's work in 2013-14 and the forward years will be integral to the national reform agenda. The Commission will continue to examine a variety of economic, social and environmental issues through its public inquiry and commissioned research program. Commissioned projects currently underway and carrying over into 2013-14 include: inquiries into *Non-financial barriers to mineral and energy resource exploration*, and the *National Access Regime*; and studies to benchmark *Australia's Major Project Development Assessment Processes*, and *Regulator Engagement with Small Business*.

Several of the commissioned projects have been initiated by the Council of Australian Governments (COAG). The Commission is also working with Australia's jurisdictions

in respect of standing research responsibilities and specific projects. In particular, the Commission is providing cross-jurisdictional reporting to COAG on performance of government services; indicators of Indigenous disadvantage; and expenditure on services to Indigenous Australians. The Commission prepares and reports performance information to the COAG Reform Council in respect of the *Intergovernmental Agreement on Federal Financial Relations*. The Commission is also undertaking data development, modelling and analysis to report on the economic impacts and benefits of COAG's agreed reform agenda.

The Australian Government Competitive Neutrality Complaints Office (AGCNCO) is an autonomous office located within the Commission. Its function is to receive and investigate complaints and provide advice to the Assistant Treasurer on the application of competitive neutrality arrangements. AGCNCO also provides informal advice on, and assists agencies in, implementing competitive neutrality requirements.

The Commission has a statutory mandate to undertake research to complement its other activities. The supporting research program includes work on productivity performance and its determinants, environmental and resources management, labour markets (including social dimensions) and development of economic models and frameworks. The Commission's most recent research publications include staff working papers on *Trends in the Distribution of Income in Australia* and *Changes in the Prevalence of Forms of Work in Australia*. A full list of the Commission's research reports and staff working papers is provided on the Commission's website.

1.2 AGENCY RESOURCE STATEMENT

Table 1.1 shows the total resources for the Commission.

Table 1.1: Productivity Commission resource statement — Budget estimates for 2013-14 as at Budget May 2013

Productivity Commission Appropriation Bill (No. 1) 2013-14	19,836	38,243		58,079	37,719
Total net resourcing for the					
Receipts from other sources (s31)		10	2	10	10
Departmental appropriation ³	-	38,233	1	38,233	37,709
Prior year departmental appropriation	19,836 ⁴	-		19,836	-
Departmental					
Ordinary annual services					
	\$'000	\$'000		\$'000	\$'000
	2013-14	2013-14		2013-14	2012-13
	available in +	at Budget	=	estimate	appropriation
	year amounts	Proposed		Total	available
	of prior				Actual
	Estimate				

1. Appropriation Bill (No. 1) 2013-14.

2. Receipts received under section 31 (s31) of the Financial Management and Accountability Act 1997.

3. Includes \$0.3 million in 2013-14 for the departmental capital budget (also refer to Table 3.2.5).

4. Estimated adjusted balance carried from previous year for annual appropriations.

1.3 BUDGET MEASURES

Budget measures relating to the Commission are summarised below.

Table 1.2: Productivity Commission 2013-14 Budget measures

	2012-13	2013-14	2014-15	2015-16	2016-17
Program	\$'000	\$'000	\$'000	\$'000	\$'000
1.1	(172)	(250)	(227)	(197)	(185)
	(172)	(250)	(227)	(197)	(185)
		Program \$'000	Program \$'000 \$'000 1.1 (172) (250)	Program \$'000 \$'000 \$'000 1.1 (172) (250) (227)	Program \$'000 \$'000 \$'000 \$'000 1.1 (172) (250) (227) (197)

1 This measure was included in a cross portfolio measure in the Mid-Year Economic and Fiscal Outlook 2012-13.

Prepared on a Government Finance Statistics (fiscal) basis.

Section 2: Outcomes and planned performance

2.1 OUTCOMES AND PERFORMANCE INFORMATION

Government outcomes are the intended results, impacts or consequences of actions by the Government on the Australian community. Commonwealth programs are the primary vehicle by which government agencies achieve the intended results of their outcome statements. Agencies are required to identify the programs which contribute to Government outcomes over the Budget and forward years.

The Commission's outcome is described below, specifying the strategy, program objective, program deliverables and program key performance indicators used to assess and monitor the performance of the Commission.

Outcome 1: Well-informed policy decision-making and public understanding on matters relating to Australia's productivity and living standards, based on independent and transparent analysis from a community-wide perspective

Outcome 1 strategy

The Commission's activities derive from its statutory functions outlined in the *Productivity Commission Act 1998* and reported in detail in the Annual Report. The Commission aims to demonstrate its effectiveness by reporting annually on the relevance, quality, timeliness and cost-effectiveness of its activities.

Outcome expense statement

Table 2.1 provides an overview of the total expenses for Outcome 1.

Table 2.1: Budgeted expenses for Outcome 1

Average staffing level (number)	198	193
	2012-13	2013-14
Total expenses for Outcome 1	38,452	38,977
Expenses not requiring appropriation in the budget year	1,013	1,013
Departmental appropriation	37,439	37,964
Departmental expenses		
Program 1: Productivity Commission		
	\$'000	\$'000
transparent analysis from a community-wide perspective	expenses	expenses
productivity and living standards, based on independent and	actual	Estimated
public understanding on matters relating to Australia's	Estimated	2013-14
Outcome 1: Well-informed policy decision-making and	2012-13	

Contributions to Outcome 1

Program 1.1: Productivity Commission

Program objective

The Commission's objective is to contribute to well-informed policy decision-making and public understanding on matters relating to Australia's productivity and living standards, based on independent and transparent analysis from a community-wide perspective.

Program expenses

There are no significant changes to the pre-existing forward estimates.

Table 2.2: Program expenses

	2012-13		2014-15	2015-16	2016-17
	Revised	2013-14	Forward	Forward	Forward
	budget	Budget	year 1	year 2	year 3
	\$'000	\$'000	\$'000	\$'000	\$'000
Annual departmental expenses					
Departmental items	38,452	38,977	38,942	34,672	34,903
Total departmental expenses	38,452	38,977	38,942	34,672	34,903

Program deliverables

The Commission will deliver:

- public inquiry reports (for example, the inquiry report on *Non-financial barriers to mineral and energy resource exploration*), and reports concerning other commissioned work (such as the benchmarking of *Australia's Major Project Development Assessment Processes* study);
- government services performance reports including Australian Government or State or Territory service provision, key indicators of Indigenous disadvantage, and the Indigenous expenditure report;
- investigation of competitive neutrality complaints and associated activities such as research, advice and education; and
- statutory annual reporting including the *Trade and Assistance Review;* Commission research and staff working papers prepared in support of the Commission's inquiry program and to contribute to better understanding of public policy issues; and associated activities such as submissions, conference reports and speeches delivered by the Chairman, Commissioners and Commission staff.

Program key performance indicators

The Commission aims to complete projects, reports and associated activities that are:

- high quality;
- useful to stakeholders; and
- timely.

Indicators of performance include:

- the Commission's work being widely referenced in public policy forums;
- projects and reports are completed in accordance with commissioned timelines; and
- independent and transparent processes are followed.

Section 3: Explanatory tables and budgeted financial statements

Section 3 presents explanatory tables and budgeted financial statements which provide a comprehensive snapshot of agency finances for the budget year 2013-14. It explains how budget plans are incorporated into the financial statements and provides further details of the reconciliation between appropriations, program expenses, movements in administered funds, special accounts and government Indigenous expenditure.

3.1 EXPLANATORY TABLES

3.1.1 Movement of administered funds between years

The Commission does not have any administered funds.

3.1.2 Special accounts

The Commission does not have any special accounts.

3.1.3 Australian Government Indigenous Expenditure

Table 3.1.3: Australian Government Indigenous Expenditure

		Appropriations				Total	Program
	Bill	Bill	Special	Total			
	No. 1	No. 2	approp	approp			
	\$'000	\$'000	\$'000	\$'000	\$'000	\$'000	
Productivity Commission							
Outcome 1							
Departmental 2013-14	1,170	-	-	1,170	-	1,170	1.1
Departmental 2012-13	731	-	-	731	-	731	1.1

3.2 BUDGETED FINANCIAL STATEMENTS

3.2.1 Differences in agency resourcing and financial statements

There are no material differences between agency resourcing and financial statements.

3.2.2 Analysis of budgeted financial statements

The budgeted financial statements have been prepared on an Australian Accounting Standards basis.

The Commission is budgeting for a break-even result in 2013-14 and the forward years.

3.2.3 Budgeted financial statements tables

Table 3.2.1: Comprehensive income statement (Showing Net Cost of Services) (for the period ended 30 June)

(ior the period ended so suite)					
	Estimated	Budget	Forward	Forward	Forward
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
EXPENSES					
Employee benefits	28,774	29,224	29,275	25,915	26,129
Supplier	8,676	8,750	8,763	7,757	7,818
Depreciation and amortisation	980	980	880	975	930
Finance costs	22	23	24	25	26
Total expenses	38,452	38,977	38,942	34,672	34,903
LESS:					
OWN-SOURCE INCOME					
Revenue					
Sale of goods and rendering					
of services	10	10	10	10	10
Total revenue	10	10	10	10	10
Gains					
Other	33	33	33	33	33
Total gains	33	33	33	33	33
Total own-source income	43	43	43	43	43
Net cost of (contribution by)					
services	38,409	38,934	38,899	34,629	34,860
Appropriation revenue	37,429	37,954	38,019	33,654	33,930
Surplus (deficit) attributable to the					
Australian Government	(980)	(980)	(880)	(975)	(930)
Note: Impact of Net Cash Appropriation	Arrangement	s			
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
Total Comprehensive Income					
(loss) less depreciation/amortisation					
expenses previously funded through					
revenue appropriations	-	-	-	-	-
plus depreciation/amortisation expenses					
previously funded through revenue					
appropriations	(980)	(980)	(880)	(975)	(930)
	(000)	(000)	(000)	(010)	(000)
Total Comprehensive Income					
(loss) - as per the Statement of	(000)	(000)	(000)	(075)	(000)
Comprehensive Income	(980)	(980)	(880)	(975)	(930)

as at 30 June)					
	Estimated	Budget	Forward	Forward	Forward
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
ASSETS					
Financial assets					
Cash and equivalents	357	357	357	357	357
Trade and other receivables	20,022	20,009	20,331	20,437	18,412
Total financial assets	20,379	20,366	20,688	20,794	18,769
Non-financial assets					
Land and buildings	4,321	3,654	2,989	2,259	4,407
Infrastructure, plant and equipment	849	683	753	913	776
Intangibles	160	139	134	129	124
Other	628	628	628	628	628
Total non-financial assets	5,958	5,104	4,504	3,929	5,935
Total assets	26,337	25,470	25,192	24,723	24,704
LIABILITIES					
Provisions					
Employees	12,582	12,582	12,582	12,582	12,582
Other	428	451	475	500	526
Total provisions	13,010	13,033	13,057	13,082	13,108
Payables					
Suppliers	295	295	295	295	295
Other	2,830	2,641	2,352	1,958	1,958
Total payables	3,125	2,936	2,647	2,253	2,253
Total liabilities	16,135	15,969	15,704	15,335	15,361
Net assets	10,202	9,501	9,488	9,388	9,343
EQUITY					
Contributed equity	2,435	2,714	3,581	4,456	5,341
Reserves	2,154	2,154	2,154	2,154	2,154
Retained surpluses or				·	
accumulated deficits	5,613	4,633	3,753	2,778	1,848
Total equity	10,202	9,501	9,488	9,388	9,343
Current assets	21.007	20,994	21.316	21.422	19.397
	21,007 5.330	20,994 4,476	21,316 3.876	21,422 3.301	19,397 5.307
Current assets Non-current assets Current liabilities	21,007 5,330 11,929	20,994 4,476 12,029	21,316 3,876 12,134	21,422 3,301 12,199	19,397 5,307 12,033

Table 3.2.2: Budgeted departmental balance sheet (as at 30 June)

Table 3.2.3: Budgeted departmental statement of cash flows
(for the period ended 30 June)

	—				
	Estimated	Budget	Forward	Forward	Forward
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
OPERATING ACTIVITIES					
Cash received					
Goods and services	10	10	10	10	10
Appropriations	37,546	37,967	37,697	33,548	35,955
Total cash received	37,556	37,977	37,707	33,558	35,965
Cash used					
Employees	28,624	29,224	29,275	25,915	26,129
Suppliers	8,735	8,906	9,019	8,118	7,785
Total cash used	37,359	38,130	38,294	34,033	33,914
Net cash from or (used by)					
operating activities	197	(153)	(587)	(475)	2,051
INVESTING ACTIVITIES					
Cash used					
Purchase of property, plant					
and equipment	477	126	280	400	2,936
Total cash used	477	126	280	400	2,936
Net cash from or (used by)					
investing activities	(477)	(126)	(280)	(400)	(2,936)
FINANCING ACTIVITIES					
Cash received					
Contributed equity	280	279	867	875	885
Total cash received	280	279	867	875	885
Net cash from (used by)					
financing activities	280	279	867	875	885
Net increase or (decrease)					
in cash held	-	-	-	-	-
Cash at the beginning of					
the reporting period	357	357	357	357	357
Cash at the end of the					-
reporting period	357	357	357	357	357
Propared on Australian Accounting Standar					

	,				
		Asset		Contributed	
	Retained	revaluation	Other	equity/	Total
	surpluses	reserve	reserves	capital	equity
	\$'000	\$'000	\$'000	\$'000	\$'000
Opening balance as at 1 July 2013 Balance carried forward from					
previous period	5,613	2,154	-	2,435	10,202
Adjusted opening balance	5,613	2,154	-	2,435	10,202
Comprehensive income Surplus (deficit) for the period Total comprehensive income	(980)		-		(980)
recognised directly in equity	(980)	-	-	-	(980)
Transactions with owners Contributions by owners					
Appropriation - DCB	-	-	-	279	279
Total transactions with owners	-	-	-	279	279
Estimated closing balance					
as at 30 June 2014	4,633	2,154	-	2,714	9,501

Table 3.2.4: Departmental statement of changes in equity — summary ofmovement (Budget year 2013-14)

Prepared on Australian Accounting Standards basis.

Table 3.2.5: Departmental capital budget (DCB) statement

	• •				
	Estimated	Budget	Forward	Forward	Forward
	actual	estimate	estimate	estimate	estimate
	2012-13	2013-14	2014-15	2015-16	2016-17
	\$'000	\$'000	\$'000	\$'000	\$'000
NEW CAPITAL APPROPRIATIONS					
Capital budget - Bill 1 - DCB	280	279	867	875	885
Total new capital appropriations	280	279	867	875	885
Provided for:					
Purchase of non-financial assets	280	126	280	400	885
Other	-	153	587	475	-
Total Items	280	279	867	875	885
PURCHASE OF NON-FINANCIAL ASSETS					
Funded by capital appropriation - DCB	477	126	280	400	2,734
Funded internally from departmental					
resources	-	-	-	-	202
TOTAL	477	126	280	400	2,936
RECONCILIATION OF CASH					
USED TO ACQUIRE ASSETS					
TO ASSET MOVEMENT TABLE					
Total purchases	477	126	280	400	2,936
Total cash used to					
acquire assets	477	126	280	400	2,936

Table 3.2.6: Statement of asset movements — departmental

		Other		
		infrastructure,		
		plant &		
	Buildings	equipment	Intangibles	Total
	\$'000	\$'000	\$'000	\$'000
As at 1 July 2013				
Gross book value	6,077	1,485	690	8,252
Accumulated depreciation/amortisation				
and impairment	1,756	636	530	2,922
Opening net book balance	4,321	849	160	5,330
Capital asset additions				
By purchase - appropriation ordinary				
annual services	-	121	5	126
Total asset additions	-	121	5	126
Other movements				
Depreciation/amortisation expense	667	287	26	980
Total other movements	667	287	26	980
As at 30 June 2014				
Gross book value	6,077	1,606	695	8,378
Accumulated depreciation/amortisation				
and impairment	2,423	923	556	3,902
Closing net book balance	3,654	683	139	4,476